

Message Text

CONFIDENTIAL

PAGE 01 STATE 112806
ORIGIN EUR-12

INFO OCT-01 ISO-00 CU-02 SP-02 SSO-00 NSCE-00 USIE-00
INRE-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07 NSAE-00
PA-01 SS-15 PRS-01 TRSE-00 DODE-00 /055 R

DRAFTED BY EUR/RPM:JJMARESCA:PF
APPROVED BY EUR:JGLOWENSTEIN
D:SOXMAN
C:RHOPPER
S/P:PKAPLAN
CU:YRICHMOND
EUR/RPE:DSWARTZ;WSALISBURY
-----171924Z 045077 /43

O R 171842Z MAY 77
FM SECSTATE WASHDC
TO USMISSION NATO IMMEDIATE
AMEMBASSY BONN
AMEMBASSY LONDON
INFO ALL NATO CAPITALS

C O N F I D E N T I A L STATE 112806

E.O. 11652: GDS

TAGS: CSCE, PFOR, NATO

SUBJECT: CSCE: FURTHER NATO WORK IN PREPARATION FOR
BELGRADE.

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REF: A) USNATO 2799; B) USNATO 2801; C) BONN 7926;
D) USNATO 2910; E) USNATO 2587

1. IS PROPOSED WORK PROGRAM IS USEFUL STEP FORWARD. WE
AGREE WITH ITEMS SUGGESTED IN PARA 5 OF REF A. HOWEVER,
WE SEE NO NEED FOR SPECIAL DISCUSSION OF CULTURE AND
EDUCATION AND BELIEVE THIS SUBJECT SHOULD BE COVERED ALONG
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WITH OTHERS UNDER GENERAL HEADINGS OF NEW PROPOSALS,
THEMES, ETC.

2. WE ARE PREPARED TO MAKE A CONTRIBUTION TO FURTHER
POLADS WORK AND WILL PROVIDE A PAPER ON THEMES FOR USE
DURING REVIEW OF IMPLEMENTATION AS SOON AS POSSIBLE. SINCE
OUR OWN IDEAS FOR NEW PROPOSALS ARE ALREADY IN MORE ADVANCED

STAGE OF CONSIDERATION THAN THOSE SUGGESTED BY OTHER ALLIES, AND OUR VIEWS ON NECESSITY FOR CUTTING DOWN EXISTING LIST OF NEW PROPOSAL POSSIBILITIES ARE WELL KNOWN, WE WOULD PREFER TO SEE FURTHER EFFORT IN THIS AREA BY OTHER ALLIES.

3. WITH REGARD TO DRAFT PAPER TO BE TABLED AT OPENING OF BELGRADE PREPARATORY MEETING, WE GENERALLY AGREE WITH FORMAT AND CONTENT OF FRG DRAFT "DECISION SHEET" (REF B). FOLLOWING ARE OUR SPECIFIC COMMENTS:

(A) PARA 2: WE GENERALLY WOULD PREFER TO USE COMPROMISE LANGUAGE ON DURATION WHICH WAS AGREED IN CM 77 (29), RATHER THAN TO TRY TO DEVELOP AN ALTERNATIVE VERSION. MORE SPECIFICALLY, WE BELIEVE EFFECT OF PHRASE "SHOULD THE TIMEFRAME PROVE TO BE INSUFFICIENT, THE SCHEDULE WILL BE AMENDED ACCORDINGLY BY THE COORDINATING COMMITTEE" WOULD BE TO REQUIRE A CONSENSUS IN THE COORDINATING COMMITTEE TO PROLONG THE MAIN MEETING (I.E. TO AMEND THE SCHEDULE TO ADD ADDITIONAL MEETINGS). SINCE WE DO NOT BELIEVE IT WOULD BE POSSIBLE TO OBTAIN SUCH A CONSENSUS, THIS PHRASEOLOGY WOULD HAVE THE EFFECT OF FIXING A TERMINAL DATE IN ADVANCE. AS ALLIES KNOW, WE CAN AGREE TO THE CONCEPT OF A TARGET DURATION, BUT ONLY IF A CONSENSUS IS REQUIRED TO ADJOURN THE MEETING. ANY ARRANGEMENT UNDER WHICH A CONSENSUS WOULD BE REQUIRED TO PROLONG THE MEETING DOES NOT MEET THIS CRITERION, AND WOULD BE CONTRARY TO ALLIED INTERESTS.

(B) PARA 4 (A) (1): AS WE HAVE STATED IN THE PAST, WE
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CAN AGREE TO PROCEDURES FOR CONTRIBUTIONS BY THE NON-PARTICIPATING MEDITERRANEAN STATES WHICH FOLLOW THE ARRANGEMENTS WORKED OUT DURING THE CSCE ITSELF. WE BELIEVE IT IS IMPORTANT TO STICK AS CLOSELY AS POSSIBLE TO ALL THE EXISTING CSCE PROCEDURES. SINCE THE NON-PARTICIPATING MEDITERRANEAN STATES MADE CONTRIBUTIONS TO COMMITTEES ON BASKETS I AND II DURING CSCE, WE WOULD PREFER TO REPRODUCE THIS ARRANGEMENT AT BELGRADE, RATHER THAN TO OPT FOR CONTRIBUTIONS TO THE COORDINATING COMMITTEE.

(C) PARA 4 (C): IN ORDER TO BE ACCURATE, THIS PARA SHOULD REFLECT CHANGE TO PARA 90 WHICH WAS MADE AT OPENING OF GENEVA PHASE OF CSCE TO TAKE ACCOUNT OF PARTICIPATION BY MONACO (CANADIAN CONTRIBUTION WAS REDUCED BY 0.20 PERCENT).

4. ON NORTH-SOUTH DIALOGUE WE ARE CURRENTLY STUDYING FRG PAPER TRANSMITTED IN REF C. WHILE WE HAVE NOT YET REACHED DEFINITIVE VIEWS ON THIS NEW CONCEPT, WE FORESEE SOME POTENTIAL DANGERS IN OPENING A DISCUSSION OF NORTH-

SOUTH ISSUES AT BELGRADE:

(A) IT COULD UNDERCUT CURRENT EAST-WEST FOCUS OF CSCE AND THUS WEAKEN POTENTIAL OF CSCE FORUM FOR IMPROVING EAST-WEST RELATIONS.

(B) BY EXPANDING STILL FURTHER THE RANGE OF SUBJECTS COVERED BY CSCE IT COULD REDUCE POSSIBILITIES FOR MAKING SIGNIFICANT PROGRESS IN ANY OF THESE SUBJECTS.

(C) IT COULD PROVE A PANDORA'S BOX WHICH WOULD PRESENT CSCE WITH A WHOLLY NEW SET OF PROBLEMS WITH WHICH IT WOULD BE ILL-EQUIPPED TO DEAL.

(D) IT COULD BRING GREATLY INCREASED PRESSURES FOR EXPANDED PARTICIPATION IN CSCE, EVEN BEYOND THE PRESENT MEDITERRANEAN DIMENSION.
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5. IN ORDER TO UNDERSTAND BETTER FRG OBJECTIVES AND INTENTIONS IN THIS MATTER WE WOULD APPRECIATE RECEIVING FURTHER INFORMATION AS TO HOW THEY EXPECT A DISCUSSION OF THE NORTH-SOUTH DIALOGUE TO BE CONDUCTED AT BELGRADE, WHAT WOULD BE THE DESIRED OUTCOME OF SUCH A DISCUSSION, AND HOW THE PROBLEMS MENTIONED ABOVE WOULD BE AVOIDED.

FOR BONN: YOU SHOULD SUGGEST THAT MEYER-LANDRUT AND JOETZE BE PREPARED TO DISCUSS THIS MATTER IN WASHINGTON MAY 26-27.

6. WE ARE GRATEFUL FOR FRG COMMENTS ON OUR PAPER ON CONCLUDING DOCUMENT FOR BELGRADE MEETING (REF D). WE AGREE WITH ALL COMMENTS EXCEPT THOSE ON PARAS 6 AND 7. WE BELIEVE IT MAY NOT BE POSSIBLE TO DEFINE THE CONCLUDING DOCUMENT AT THE PREPARATORY MEETING, BEYOND NAMING THE SORT OF DOCUMENT WHICH SHOULD BE PRODUCED (E.G., "THE CONCLUDING DOCUMENT OF THE MAIN MEETING WILL BE A COMMUNIQUE"). OUR ASSUMPTION IS THAT THE CONTENT AND FORMAT OF THE DOCUMENT, THE NATURE OF ANY ANNEXES, ETC. WILL ONLY BECOME APPARENT DURING THE COURSE OF THE SUBSTANTIVE DISCUSSIONS TO BE HELD DURING THE MAIN MEETING. WE ALSO BELIEVE IT MAY BE WISER TO KEEP THE QUESTION OF SIGNATURE OPEN FOR THE TIME BEING, AND DO NOT AGREE THAT CONCLUDING DOCUMENT SHOULD BE "AS INFORMAL AS POSSIBLE." WE FORESEE A DOCUMENT OF LESSER STATUS THAN THE FINAL ACT, BUT NEVERTHELESS WITH A CERTAIN DEGREE OF FORMALITY.

7. WE ALSO APPRECIATE UK COMMENTS ON OUR SUGGESTIONS FOR NEW PROPOSALS IN BASKET III (REF E) AND WE WILL TAKE THEM INTO CONSIDERATION IN OUR FURTHER WORK ON THESE PROPOSALS.

IN VIEW OF GENERALLY RESERVED COMMENTS ALLIES HAVE MADE ON
OUR BOOK AND RECORD SHOP PROPOSAL, WE WOULD BE PREPARED TO
CONSIDER WITHDRAWING IT AS PART OF OVERALL ALLIED EFFORT
TO PARE DOWN CURRENT LIST OF POSSIBLE NEW PROPOSALS.

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8. FOR LONDON: YOU SHOULD INFORM UK AS EC-9 PRESIDENCY
OF ABOVE VIEWS, CALLING ATTENTION PARTICULARLY TO PARA
3(A). CHRISTOPHER

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ORIGIN EUR-03

INFO OCT-01 ISO-00 /004 R

66011

DRAFTED BY: EUR/RPM:JKORNBLUM

APPROVED BY: EUR/RPM:WSHINN, JR.

-----140435Z 057690 /12

P 140045Z JUN 77

FM SECSTATE WASHDC

TO AMEMBASSY BELGRADE PRIORITY

C O N F I D E N T I A L STATE 112806

FOLLOWING REPEAT STATE 112806 SENT ACTION NATO, BONN, LONDON
INFO ALL NATO CAPITALS 17 MAY 77

QUOTE C O N F I D E N T I A L STATE 112806

E.O. 11652: GDS

TAGS: CSCE, PFOR, NATO

SUBJECT: CSCE: FURTHER NATO WORK IN PREPARATION FOR
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8. FOR LONDON: YOU SHOULD INFORM UK AS EC-9 PRESIDENCY OF ABOVE VIEWS, CALLING ATTENTION PARTICULARLY TO PARA 3(A). CHRISTOPHER

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UNQUOTE VANCE

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NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
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Concepts: INSTRUCTIONS, MEETING AGENDA, COLLECTIVE SECURITY, COMMITTEES
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Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
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Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Film Number: D770175-0419
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From: STATE
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Secure: OPEN
Status: NATIVE
Subject: CSCE: FURTHER NATO WORK IN PREPARATION FOR BELGRADE. -- -
TAGS: PFOR, US, CSCE, NATO
To: NATO BRUSSELS BONN MULTIPLE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/38216e91-c288-dd11-92da-001cc4696bcc
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